Confined Spaces

Many workplaces contain spaces that are considered to be “confined” because their configurations hinder the activities of employees who must enter into, work in or exit from them. In many instances, employees who work in confined spaces also face increased risk of exposure to serious physical injury from hazards such as entrapment, engulfment and hazardous atmospheric conditions. Confinement itself may pose entrapment hazards, and work in confined spaces may keep employees closer to hazards such as machinery components than they would be otherwise. For example, confinement, limited access and restricted airflow can result in hazardous conditions that would not normally arise in an open workplace.

The terms “permit-required confined space” and “permit space” refer to spaces that meet OSHA’s definition of a “confined space” and contain health or safety hazards. For this reason, OSHA requires workers to have a permit to enter these spaces. Throughout this publication, the term “permit space” will be used to describe a “permit-required confined space.”

Definitions

1. A confined space:
   - Is large enough for an employee to enter fully and perform assigned work;
   - Is not designed for continuous occupancy by the employee; and
   - Has a limited or restricted means of entry or exit.

These spaces may include underground vaults, tanks, storage bins, pits and diked areas, vessels, silos and other similar areas.

2. A permit-required confined space:
   - Contains or has the potential to contain a hazardous atmosphere;
   - Contains a material with the potential to engulf someone who enters the space;
   - Has an internal configuration that might cause an entrant to be trapped or asphyxiated by inwardly converging walls or by a floor that slopes downward and tapers to a smaller cross section; and/or
   - Contains any other recognized serious safety or health hazards.
Protect Yourself: Permit-Required Confined Spaces

A confined space has limited openings for entry or exit, is large enough for entering and working, and is not designed for continuous worker occupancy. Confined spaces include underground vaults, tanks, storage bins, manholes, pits, silos, underground utility vaults and pipelines.

Permit-required confined spaces are confined spaces that:

- May contain a hazardous or potentially hazardous atmosphere.
- May contain a material that can engulf an entrant.
- May contain walls that converge inward or floors that slope downward and taper into a smaller area that could trap or asphyxiate an entrant.
- May contain other serious physical hazards such as unguarded machines or exposed live wires.
- Must be identified by the employer who must inform exposed employees of the existence and location of such spaces and their hazards.

What to do

- Do not enter permit-required confined spaces without being trained and without having a permit to enter.
- Review, understand and follow the employer’s procedures before entering permit-required confined spaces and know how and when to exit.
- Before entry, identify any physical hazards.
- Before and during entry, test and monitor for oxygen content, flammability, toxicity or explosive hazards as necessary.
- Use employer’s fall protection, rescue, air monitoring, ventilation, lighting and communications equipment according to entry procedures.
- Maintain contact at all times with a trained attendant either visually, via phone or by two-way radio. This monitoring system enables the attendant and entry supervisor to order you to evacuate and to alert appropriately trained rescue personnel to rescue entrants when needed.

For more complete information:

U.S. Department of Labor

www.osha.gov (800) 321-OSHA
OSHA’s confined space standard

OSHA’s standard for confined spaces (29 CFR 1910.146) contains the requirements for practices and procedures to protect employees in general industry from the hazards of entering permit spaces.

Employers in general industry must evaluate their workplaces to determine if spaces are permit spaces (see the flow chart on page 9). If a workplace contains permit spaces, the employer must inform exposed employees of their existence, location and the hazards they pose. This can be done by posting danger signs such as “DANGER: PERMIT-REQUIRED CONFINED SPACE — AUTHORIZED ENTRANTS ONLY” or using an equally effective means.

If employees are not to enter and work in permit spaces, employers must take effective measures to prevent them from entering these spaces. If employees are expected to enter permit spaces, the employer must develop a written permit space program and make it available to employees or their representatives.

Alternative to a full permit entry

Under certain conditions described in the standard, the employer may use alternative procedures for worker entry into a permit space. For example, if an employer can demonstrate with monitoring and inspection data that the only hazard is an actual or potential hazardous atmosphere that can be made safe for entry using continuous forced air ventilation, the employer may be exempted from some requirements such as permits and attendants. However, even in these circumstances, the employer must test the internal atmosphere of the space for oxygen content, flammable gases and vapors, and the potential for toxic air contaminants before any employee enters it. The employer must also provide continuous ventilation and verify that the required measurements are performed before entry.

Written programs

Any employer who allows employee entry into a permit space must develop and implement a written program for the space. Among other things, the OSHA standard requires the employer’s written program to:

• Implement necessary measures to prevent unauthorized entry;
• Identify and evaluate permit space hazards before allowing employee entry;
• Test atmospheric conditions in the permit space before entry operations and monitor the space during entry;
• Perform appropriate testing for the following atmospheric hazards in this sequence: oxygen, combustible gases or vapors, and toxic gases or vapors;
• Establish and implement the means, procedures and practices to eliminate or control hazards necessary for safe entry operations;
• Identify employee job duties;
• Provide and maintain, at no cost to the employee, personal protective equipment and any other equipment necessary for
safe entry, and require employees to use it;
• Ensure that at least one attendant is stationed outside the permit space for the duration of entry operations;
• Coordinate entry operations when employees of more than one employer are working in the permit space;
• Implement appropriate procedures for summoning rescue and emergency services, and preventing unauthorized personnel from attempting rescue;
• Establish, in writing, and implement a system for the preparation, issue, use and cancellation of entry permits;
• Review established entry operations annually and revise the permit space entry program as necessary; and
• Implement the procedures that any attendant who is required to monitor multiple spaces will follow during an emergency in one or more of those spaces.

Controlling hazards
The employer’s written program should establish the means, procedures and practices to eliminate or control hazards necessary for safe permit space entry operations. These may include:
• Specifying acceptable entry conditions;
• Isolating the permit space;
• Providing barriers;
• Verifying acceptable entry conditions; and
• Purging, making inert, flushing or ventilating the permit space.

Equipment for safe entry
In addition to personal protective equipment, other equipment that employees may require for safe entry into a permit space includes:
• Testing, monitoring, ventilating, communications and lighting equipment;
• Barriers and shields;
• Ladders; and
• Retrieval devices.

Detection of hazardous conditions
If hazardous conditions are detected during entry, employees must immediately leave the space. The employer must evaluate the space to determine the cause of the hazardous atmosphere and modify the program as necessary.

When entry to permit spaces is prohibited, the employer must take effective measures to prevent unauthorized entry. Non-permit confined spaces must be evaluated when changes occur in their use or configuration and, where appropriate, must be reclassified as permit spaces.

A space with no potential to have atmospheric hazards may be classified as a non-permit confined space only when all hazards are eliminated in accordance with the standard. If entry is required to eliminate hazards and obtain data, the employer must follow specific procedures in the standard.
Informing contract employees

Employers must inform any contractors whom they hire to enter permit spaces about:
• The permit spaces and permit space entry requirements;
• Any identified hazards;
• The employer’s experience with the space, such as knowledge of hazardous conditions; and
• Precautions or procedures to be followed when in or near permit spaces.

When employees of more than one employer are conducting entry operations, the affected employers must coordinate entry operations to ensure that affected employees are appropriately protected from permit space hazards. The employer also must give contractors any other pertinent information regarding hazards and operations in permit spaces and be debriefed at the conclusion of entry operations.

Entry permits

A permit, signed by the entry supervisor, must be posted at all entrances or otherwise made available to entrants before they enter a permit space. The permit must verify that pre-entry preparations outlined in the standard have been completed. The duration of entry permits must not exceed the time required to complete an assignment.

Entry permits must include:
• Name of permit space to be entered, authorized entrant(s), eligible attendants and individuals authorized to be entry supervisors;
• Test results;
• Tester’s initials or signature;
• Name and signature of supervisor who authorizes entry;
• Purpose of entry and known space hazards;
• Measures to be taken to isolate permit spaces and to eliminate or control space hazards;
• Name and telephone numbers of rescue and emergency services and means to be used to contact them;
• Date and authorized duration of entry;
• Acceptable entry conditions;
• Communication procedures and equipment to maintain contact during entry;
• Additional permits, such as for hot work, that have been issued authorizing work in the permit space;
• Special equipment and procedures, including personal protective equipment and alarm systems; and
• Any other information needed to ensure employee safety.

Cancelled entry permits

The entry supervisor must cancel entry permits when an assignment is completed or when new conditions exist. New conditions must be noted on the canceled permit and used in revising the permit space program. The standard requires that the employer keep all canceled entry permits for at least one year.
Worker training
Before the initial work assignment begins, the employer must provide proper training for all workers who are required to work in permit spaces. After the training, employers must ensure that the employees have acquired the understanding, knowledge and skills necessary to safely perform their duties.

Additional training is required when:
• The job duties change;
• A change occurs in the permit space program or the permit space operation presents any new hazard; and
• An employee’s job performance shows deficiencies.

In addition to this training, rescue team members also require training in CPR and first aid. Employers must certify that this training has been provided.

After completion of training, the employer must keep a record of employee training and make it available for inspection by employees and their authorized representatives. The record must include the employee’s name, the trainer’s signature or initials, and dates of the training.

Assigned duties
1. Authorized entrants are required to:
   • Know space hazards, including information on the means of exposure such as inhalation or dermal absorption, signs of symptoms and consequences of the exposure;
   • Use appropriate personal protective equipment properly;
   • Maintain communication with attendants as necessary to enable them to monitor the entrant’s status and alert the entrant to evacuate when necessary;
   • Exit from the permit space as soon as possible when:
     • Ordered by the authorized person;
     • He or she recognizes the warning signs or symptoms of exposure;
     • A prohibited condition exists; or
     • An automatic alarm is activated.

2. The attendant is required to:
   • Remain outside the permit space during entry operations unless relieved by another authorized attendant;
   • Perform non-entry rescues when specified by the employer’s rescue procedure;
   • Know existing and potential hazards, including information on the mode of exposure, signs or symptoms, consequences and physiological effects;
   • Maintain communication with and keep an accurate account of those workers entering the permit space;
   • Order evacuation of the permit
space when:

- A prohibited condition exists;
- A worker shows signs of physiological effects of hazard exposure;
- An emergency outside the confined space exists; and
- The attendant cannot effectively and safely perform required duties.

- Summon rescue and other services during an emergency;
- Ensure that unauthorized people stay away from permit spaces or exit immediately if they have entered the permit space;
- Inform authorized entrants and the entry supervisor if any unauthorized person enters the permit space; and
- Perform no other duties that interfere with the attendant’s primary duties.

3. **Entry supervisors** are required to:

- Know space hazards including information on the mode of exposure, signs or symptoms, and consequences;
- Verify emergency plans and specified entry conditions such as permits, tests, procedures and equipment before allowing entry;
- Terminate entry and cancel permits when entry operations are completed or if a new condition exists;
- Verify that rescue services are available and that the means for summoning them are operable;
- Take appropriate measures to remove unauthorized entrants; and
- Ensure that entry operations remain consistent with the entry permit and that acceptable entry conditions are maintained.

### Emergencies

1. **Rescue service personnel**

- The standard requires employers to ensure that responders are capable of responding to an emergency in a timely manner. Employers must provide rescue service personnel with personal protective and rescue equipment, including respirators, and training in how to use it. Rescue service personnel also must receive the authorized entrants training and be trained to perform assigned rescue duties.
- The standard also requires that all rescuers be trained in first aid and CPR. At a minimum, one rescue team member must be currently certified in first aid and CPR. Employers must ensure that practice rescue exercises are performed yearly and that rescue services are provided access to permit spaces so they can practice rescue operations. Rescuers also must be informed of the hazards of the permit space.
2. Harnesses and retrieval lines

- Authorized entrants who enter a permit space must wear a chest or full-body harness with a retrieval line attached to the center of their backs near shoulder level or above their heads. Wristlets may be used if the employer can demonstrate that the use of a chest or full-body harness is not feasible or creates a greater hazard.

- Also, the employer must ensure that the other end of the retrieval line is attached to a mechanical device or a fixed point outside the permit space. A mechanical device must be available to retrieve someone from vertical-type permit spaces more than 5 feet (1.524 meters) deep.

3. MSDS – If an injured entrant is exposed to a substance for which a Material Safety Data Sheet (MSDS) or other similar written information is required to be kept at the worksite, that MSDS or other written information must be made available to the medical facility personnel treating the exposed entrant.

This document is for information only. For a more comprehensive understanding of the regulations and how they may affect you, please refer to 29 CFR 1910.146.
Permit-Required Confined Space Decision Flow Chart

Does the workplace contain PRCS as defined by §1910.146(b)?
- **NO**: Consult other applicable OSHA standards. STOP
- **YES**: Inform employees as required by §1910.146(c)(2).

Will permit space be entered?
- **NO**: Prevent employee entry as required by §1910.146(c)(3). Do task from outside of space.
- **YES**: Task will be done by contractors’ employees. Inform contractor as required by §1910.146(c)(8)(ii), (iii) and (iii). Contractor obtains information required by §1910.146(c)(9)(ii), (iii), from host.

Will contractors enter?
- **NO**: Both contractors and host employees will enter the space.
- **YES**: Coordinate entry operations as required by §1910.146(c)(9)(iv) and (d)(11). Prevent unauthorized entry.

Will host employees enter to perform entry tasks?
- **NO**: Prevent authorization entry.
- **YES**: Coordinate entry operations as required by §1910.146(c)(9)(iv) and (d)(11). Prevent unauthorized entry.

Does space have known or potential hazards?
- **NO**: Not a PRCS. §1910.146 does not apply. Consult other OSHA standards. STOP
- **YES**: Can the hazards be eliminated?
  - **NO**: Space may be entered under §1910.146(c)(5). STOP
  - **YES**: Prepare for entry via permit procedures.

Can the space be maintained in a condition safe to enter by continuous forced air ventilation only?
- **NO**: Permit not valid until conditions meet permit specifications.
- **YES**: Emergency exists (prohibited condition). Entries evacuated, entry aborts. (Call rescuers if needed.) Permit is void. Reevaluate program to correct/prevent prohibited condition. Occurrence of emergency (usually) is proof of deficient program. No re-entry until program (and permit) is amended. (May require new program.) CONTINUE

Verify acceptable entry conditions. Test results recorded, space isolated if needed, rescuers means to summon available, entrants properly equipped, etc.

Acceptable entry conditions maintained throughout entry.

Entry tasks completed. Permit returned and canceled.

Audit permit program and permit based on evaluation of entry by entrants, attendants, tasters and preparers, etc.

1 Spaces may have to be evacuated and re-evaluated if hazards arise during entry.

Source: 29 CFR 1910.146 Appendix A.
Chapter 11 – Summary

Confined space
• Is large enough and so configured that an employee can enter any part of the body and perform assigned work
• Has limited/restricted means for entry or exit
• Is not designed for continuous employee occupancy

Permit Required Confined Space has one or more of the following characteristics:
• Contains or has a potential to contain a hazardous atmosphere
• Contains a material that has the potential for engulfing an entrant
• Has an internal configuration such that an entrant could be trapped or asphyxiated by inwardly converging walls or by a floor that slopes downward and tapers to a smaller cross-section
• Contains any other recognized serious safety or health hazard
• IDLH – Immediately Dangerous to Life or Health

Typical confined spaces at a precast plant:
• Mixers
• Silos
• Aggregate bins
• Pits
• Underneath conveyors (in some instances)

ONLY TRAINED AND AUTHORIZED PERSONAL MAY ENTER A CONFINED SPACE.

Hazards of confined spaces
• Atmospheric
• Physical configuration
• Mechanical
• Electrical
• Thermal
• Noise
• Vibration
• Engulfment or entrapment

Safety
• All entrants, supervisors and entry attendants must be fully qualified and trained
• Do not enter if not authorized to do so
• If involved in confined space operations, follow all provisions of the company’s written confined space program
• All confined space atmospheres must be considered dangerous until they can be verified otherwise
• Ask your supervisor about confined spaces at your plant

Atmospheric hazards
• Oxygen-deficient atmospheres
• Oxygen-enriched atmospheres
• Flammable atmospheres
• Toxic atmospheres
• Corrosive atmospheres
• Asphyxiating atmospheres
• Oxygen level between 19.5% and 23%

Testing
• Calibrate air monitoring equipment before use
• Test all areas of a confined space
  • Top, middle, bottom
  • Check for explosive and toxic gases
• Check oxygen level
• Record all readings
• Retest the confined space before and during entry
• Use continuous ventilation if needed